

Memorandum Date: August 2, 2011
Meeting Date: August 17, 2011

W. L. A.

TO: Board of County Commissioners

DEPARTMENT: Public Works

PRESENTED BY: Lydia McKinney, Transportation Planning and Traffic

AGENDA ITEM TITLE: **Report Back/Ordinance No. PA 1257/In the Matter of Adopting the Junction City Highway 99 Refinement Plan as a Refinement to the Lane County Transportation System Plan, Amending the Lane County Transportation System Plan to Incorporate the Refinement Plan by Reference, and Co-Adopting the Plan as a Refinement Plan to the Junction City Transportation System Plan, and Adopting a Severability Clause.**

I. MOTION

This item is a report back to the Board of County Commissioners (Board); no motion is proposed.

II. AGENDA ITEM SUMMARY

At the last Board meeting regarding the Junction City Highway 99 Refinement Plan (October 27, 2010), the Board requested staff provide a briefing prior to the fifth reading on this item, scheduled for October 19, 2011. This request was made in part to provide an opportunity for new Commissioners to be briefed on the project's history, and in part to brief the Board on the status of Junction City's Transportation System Plan (TSP) update.

III BACKGROUND

A. Board Action and Other History

The purpose of the Refinement Plan (titled "The OR 99 Junction City Refinement Plan") is to preserve the function of Highway 99 through Junction City. The OR 99 Junction City Refinement Plan was taken through the local approval process and Junction City adopted the Plan in March 2009, making it applicable within Junction City. Until the County adopts it, the Plan does not apply to lands outside the Junction City limits.

The first reading for the Ordinance to adopt the Refinement Plan by the County occurred on January 27, 2010. At this first reading, the public hearing and second reading was set for February 10, 2010. At that February meeting, the Board directed staff to return with options for adopting only a section of the five phases of the project, citing concerns about phases involving transportation improvements outside the Urban Growth Boundary (UGB). On April 7, 2010, the Board had a third reading and decided to take no action on the Ordinance since adoption of a portion of the Refinement Plan that only addressed some phases of the project is not a viable option. The Board did however adopt a Resolution supporting Junction City's pursuit of funding for Phase 1 improvements, signed on April 28, 2010 (Attachment 1). On

October 27, 2010, the Board moved a fourth reading and set a fifth reading for October 19, 2011 and directed staff to return in August 2011 to provide an update on the status of Junction City's TSP update process.

A schedule for the Junction City TSP update is included as Attachment 2. This shows that the process is underway, though still in relatively early stages. The first Junction City TSP Citizens Advisory Committee (CAC) meeting is scheduled for August 4, 2011. Staff notes that David Northey from Lane County's Roads Advisory Committee (RAC) has been appointed as a member of the CAC. Staff can provide an update on that meeting to the Board on August 17, 2011. Adoption of the TSP is tentatively scheduled in August of 2012. Recommendations on how the Board could proceed are addressed in the analysis section below.

For reference, a binder has been placed in the Board office reception area titled **Junction City Refinement Plan**. This binder includes the proposed Ordinance and the Refinement Plan, and the County record for the project to date.

B. Policy Issues

The Lane County TSP lists goals and policies relevant to this action:

Goal 2: Promote a safe and efficient state highway system through the State Transportation Improvement Program and support of ODOT capital improvement projects.

Policy 2-a: Safe movement of vehicles on the State system and, where allowed, bicyclists and pedestrians shall be a priority. Lane County supports development and implementation of ODOT projects that improve the safety, operation, and structural characteristics of the State highway and bridge system, provided they are consistent with the TSP and applicable federal, state, and local regulations.

Policy 2-b: The County shall coordinate, as appropriate, with ODOT in:

(i) plan development;

(ii) managing the existing State system; and

(iii) designing and developing facility improvements on the State system in Lane County.

Goal 6: Provide safe and convenient opportunities for bicycle and pedestrian travel throughout Lane County.

Policy 6-f: The County generally will support State projects that include bicycle and pedestrian facilities.

Goal 7: Promote logical and efficient bicycle and pedestrian connections within the Lane County transportation system and between the County's and other jurisdictions' transportation systems.

Policy 7-a: In planning and implementing transportation system improvements, Lane County will coordinate with other affected jurisdictions to maximize bicycle and pedestrian route connectivity.

Policy 7-b: The County will look for opportunities to partner with ODOT and City

agencies on bicycle and pedestrian facilities when roads of different jurisdictions intersect, in order to provide adequately for bicycle and pedestrians travel to local destinations.

C. Board Goals

The following goals from the Lane County Strategic Plan relate to this item:

- *Provide opportunities for citizen participation in decision making, voting, volunteerism, and civic and community involvement.*
- *Contribute to appropriate community development in the areas of transportation and telecommunications infrastructure, housing, growth management and land development.*

D. Financial and/or Resource Considerations

None for this work session.

E. Analysis

The Board could consider whether continuing to wait for the TSP update is necessary in order to move forward with adoption of the Refinement Plan. Staff continues to recommend adoption of the Refinement Plan because though the Board's previously raised concerns about improvements outside the UGB are valid, the Refinement Plan acknowledges and addresses the issue. If the Board is interested in moving adoption of the Ordinance, this could occur at the October 19, 2011 meeting.

If the Board determines that the Refinement Plan should be adopted concurrently with Junction City's TSP, a sixth reading could be scheduled for August 2012; the target date for Board adoption.

IV. TIMING/IMPLEMENTATION

See analysis section above.

V. RECOMMENDATION

No recommendation is specified for this work session. In addition to County staff, Junction City staff will also be available to answer any questions the Board may have about formulating a recommendation for the next meeting.

VI. FOLLOW-UP

The fifth reading is scheduled for October 19, 2011.

VII. ATTACHMENTS

1. Board Resolution No. 10-4-28-8
2. Junction City TSP Update Milestone Schedule

PASSED

BEFORE THE BOARD OF COUNTY COMMISSIONERS
OF LANE COUNTY, OREGON

RESOLUTION NO.

10-4-28-8

-) IN THE MATTER OF SUPPORTING
-) JUNCTION CITY'S PURSUIT OF
-) FUNDING FOR THE JUNCTION CITY
-) HIGHWAY 99 REFINEMENT PLAN
-) PHASE 1 IMPROVEMENTS

WHEREAS, the Board of County Commissioners (Board) held a first reading of Ordinance No. PA1257 regarding adoption of the Junction City Highway 99 Refinement Plan (Refinement Plan) on January 27, 2010; and

WHEREAS, the Board conducted a second reading of the ordinance and held a public hearing on the Refinement Plan on February 10, 2010 and made a motion for a third reading for April 7, 2010; and,

WHEREAS, at the third reading, the Board explored options that support Junction City's adoption of the Refinement Plan within its jurisdiction (the Phase 1 Improvements) in 2009, and moved a fourth reading for October 20, 2010; and,

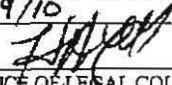
WHEREAS, the Board is not ready to take action on Ordinance No. PA1257 and adopt the Refinement Plan, but does wish to express its support for Junction City's pursuit of funding for the Phase 1 improvements; now, therefore, it is hereby

RESOLVED, that Lane County supports Junction City's pursuit of funding for the transportation improvements described in Phase 1 of the Refinement Plan.

Effective date: ~~27th~~^{28th} day of April, 2010.



 William A. Fleenor, Chair
 Lane County Board of Commissioners

APPROVED AS TO FORM
 Date 4/19/10 Lane County


 OFFICE OF LEGAL COUNSEL

Junction City TSP Update Milestone Schedule

Legend: CAC - Citizen Advisory Committee TAC - Technical Advisory Committee
 CC - City Council TM - Technical Memorandum
 PC - Planning Commission TSP - Transportation System Plan

